

GRAVEL MINING, GOVERNANCE, AND THE FUTURE OF FLOOD MANAGEMENT IN THE LOWER FRASER RIVER

The Lower Fraser River needs resilient, science-based flood management—yet gravel mining remains the default.



THE FRASER RIVER GRAVEL REACH

- Flood-prone region
- Vital habitat for ~30 native fish species
- Cultural lifeline for Sto:lo communities
- Major source of aggregate supporting development in BC

IMPACTS OF IN-STREAM GRAVEL MINING

Habitat loss

+

Physical changes to river system



Hydraulic changes altering fish movement & habitat

Water quality changes affecting physical or chemical conditions

Channel & sediment changes reshaping habitats

Figure adapted from Kostrikin et al., 2020. Licensed under CC BY 4.0.

REGULATORY LANDSCAPE



Governance gaps allow gravel mining to continue despite risks.

Federal, provincial, municipal, & Indigenous authorities →
Fragmented responsibilities and inconsistent permitting



No centralized guidance for local governments to manage floods
(Wu, 2021)



Limited transparency & monitoring flagged in recent reviews
(OWF, 2024; Emberly, 2025a)



INDIGENOUS RIGHTS & GOVERNANCE



Project approvals frequently overlook consent, reinforcing governance imbalances.

WAYS FORWARD



- Require cumulative impact assessments
- Improve transparency & monitoring
- Set science-based flood targets
- Invest in nature-based & hybrid solutions
- Support Indigenous-led flood governance



THE UNIVERSITY OF BRITISH COLUMBIA
Faculty of Land and Food Systems

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Uncertain Future Of The Lower Fraser

M Carnoy



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Table of Contents Uncertain Future Of The Lower Fraser

1. Understanding the eBook Uncertain Future Of The Lower Fraser
 - The Rise of Digital Reading Uncertain Future Of The Lower Fraser
 - Advantages of eBooks Over Traditional Books
2. Identifying Uncertain Future Of The Lower Fraser
 - Exploring Different Genres
 - Considering Fiction vs. Non-Fiction
 - Determining Your Reading Goals
3. Choosing the Right eBook Platform
 - Popular eBook Platforms
 - Features to Look for in an Uncertain Future Of The Lower Fraser
 - User-Friendly Interface
4. Exploring eBook Recommendations from Uncertain Future Of The Lower Fraser

- Personalized Recommendations
 - Uncertain Future Of The Lower Fraser User Reviews and Ratings
 - Uncertain Future Of The Lower Fraser and Bestseller Lists
5. Accessing Uncertain Future Of The Lower Fraser Free and Paid eBooks
 - Uncertain Future Of The Lower Fraser Public Domain eBooks
 - Uncertain Future Of The Lower Fraser eBook Subscription Services
 - Uncertain Future Of The Lower Fraser Budget-Friendly Options
 6. Navigating Uncertain Future Of The Lower Fraser eBook Formats
 - ePub, PDF, MOBI, and More
 - Uncertain Future Of The Lower Fraser Compatibility with Devices
 - Uncertain Future Of The Lower Fraser Enhanced eBook Features
 7. Enhancing Your Reading Experience
 - Adjustable Fonts and Text Sizes of Uncertain Future Of The Lower Fraser
 - Highlighting and Note-Taking Uncertain Future Of The Lower Fraser
 - Interactive Elements Uncertain Future Of The Lower Fraser
 8. Staying Engaged with Uncertain Future Of The Lower Fraser
 - Joining Online Reading Communities
 - Participating in Virtual Book Clubs
 - Following Authors and Publishers Uncertain Future Of The Lower Fraser
 9. Balancing eBooks and Physical Books Uncertain Future Of The Lower Fraser
 - Benefits of a Digital Library
 - Creating a Diverse Reading Collection Uncertain Future Of The Lower Fraser
 10. Overcoming Reading Challenges
 - Dealing with Digital Eye Strain
 - Minimizing Distractions
 - Managing Screen Time
 11. Cultivating a Reading Routine Uncertain Future Of The Lower Fraser
 - Setting Reading Goals Uncertain Future Of The Lower Fraser
 - Carving Out Dedicated Reading Time
 12. Sourcing Reliable Information of Uncertain Future Of The Lower Fraser

- Fact-Checking eBook Content of Uncertain Future Of The Lower Fraser
 - Distinguishing Credible Sources
13. Promoting Lifelong Learning
- Utilizing eBooks for Skill Development
 - Exploring Educational eBooks
14. Embracing eBook Trends
- Integration of Multimedia Elements
 - Interactive and Gamified eBooks

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