

*The Urban-Administration Approach*<sup>3</sup> The urban-administration approach goes to the other extreme by stressing outputs as much as the urban-politics approach stresses inputs. The urban-administration approach emphasizes the operations of the institutions of urban government (local, metropolitan, state, or national). It looks not so much at individuals and groups trying to win influence, as at legislative and administrative types trying to get a job done. The approach asks how policies are adopted and implemented within and for urban areas. Much of the emphasis is on organizational behavior, which may be explained in terms of legal and financial rights and obligations or organizational decision rules and role structures. There is often a reformist element in this approach, which sees in organization and, especially, in reorganization, a means of changing conditions within the city or city government.

*The Urban-Problems Approach*<sup>4</sup> The urban-problems approach views urban affairs in terms of a particular social problem—housing, employment, racism, poverty, education, health, crime, transportation, pollution—and what concretely may be done about this problem through public policy and programmatic action. Urban affairs are seen through the lens of the technical specialist in a particular professional field. Politics and the government structure become relatively unimportant compared to the way an urban problem is perceived and the legislation and administration that are designed to cope with that problem. The concern is with identifying, defining, and solving the kinds of social problems found exclusively, predominantly, or, perhaps, more acutely in urban areas. Urban affairs are studied in terms of mobilizing professional skill and public support to work on such problems as welfare dependency, slums, dwindling tax revenues, unemployment, violent disorders, crime, discrimination, segregation, and environmental degradation. The "problems" approach focuses on how and by whom problems are perceived; how and by whom they are defined; and how and by whom they are being solved or, at least, attacked. Those adopting this approach often ask such questions as: Are urban problems unique to urban areas? Are solutions to urban problems likely to be found locally, regionally, or nationally? Does everyone agree on what major problems and solutions are? To what extent are problems likely to persist, go away by themselves through benign neglect, or yield to public action?

*The Urban-Development Approach*<sup>5</sup> The urban-development approach is focused not so much on the quality of urban life as on the impact of urbanism on national development. Urbanization is seen not as a local, but as a national problem. The primary question is: How does the growth of cities affect the goals of national economic and political development? Urban affairs, seen collectively, become independent rather than dependent variables—the causes rather than the effects. From this perspective urban affairs are no more important than rural affairs. Rural-urban interaction with national variables is the object of concern and study. The functioning of cities and their governments is looked at as part of an integrated national system of urban and rural communities—a system that has

# Urban Politics And Policy A Comparative Approach

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